Official Transcript of Proceedings

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License Renewal: Public Meeting

Evening Session

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1	U.S. NUCLEAR REGULATORY COMMISSION
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3	JOSEPH M. FARLEY NUCLEAR POWER PLANT
4	LICENSE RENEWAL APPLICATION
5	PRELIMINARY RESULTS OF ENVIRONMENTAL REVIEW
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7	PUBLIC MEETING - EVENING SESSION
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9	SEPTEMBER 30, 2004
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14	The meeting was held at 7:00 p.m. at the
15	Quality Inn, 3053 Ross Clark Circle, Dothan,
16	Alabama, Barry Zalcman, Facilitator, presiding.
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18	PRESENT:
19	BARRY ZALCMAN, FACILITATOR
20	ANDREW KUGLER
21	JENNIFER DAVIS
22	CRYSTAL QUINLY
23	JACK CUSHING
24	
25	

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P-R-O-C-E-E-D-I-N-G-S

2 (7:00 p.m.)

FACILITATOR ZALCMAN: Good evening, everybody. My name is Barry Zalcman. I just

turned off my cell phone. I would appreciate

it if everybody else does that so we don't

7 have the same situation that we had in the

afternoon. Hopefully, you won't have the same

9 stresses.

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My name is Barry Zalcman. I'm going to play the role of your Facilitator today. I'm the program manager at the NRC. We'll have a number of discussions that go on this evening, some bonding with them.

So it's very important that we try to assure that we can get the information to you that you need so that you can participate in a meaningful fashion.

This license renewal process that we're going through, at least on the environmental side, is an open process and you as public members have an important stake in this process. So we're going to try to make sure that we share information with you, give you an opportunity to participate in questions

and answers along the way and then give you an opportunity to actually make presentations if you would like and share your views and your insights with us.

Today's subject is in fact license
renewal. The Southern Nuclear Operating
Company has submitted an application to the
Nuclear Regulatory Commission seeking renewal
of the operating license for another twenty
years at some point in the future and that
requires the agency to take a hard look at
a number of issues.

This is for the Plant Farley, both Units 1 and 2. We're going to focus on license renewal. We're going to talk a little about the safety side of license renewal and then we're going to emphasize, in particular, the discussion about the environmental review.

You are going to have presentations by the staff. And it's a team of reviewers so you're getting some insight as to what the license renewal process is about. What the environmental portion of that review is about and then go into the document that the staff has prepared, the Draft Environmental Impact

Statement that we're seeking comments on.

This evening's meeting is going to be in two parts. The first is the staff giving you a little bit of a background presentation.

We'll have an opportunity for questions and answers two times during those presentations.

And then the second part of the meeting is your part of the meeting. It's a formal session where we'll indicate we're entering into second part and we'll seek your comments on the Draft Environmental Impact Statement.

You can share your views with us today.

We are being transcribed. There is a court reporter here; Susan is with us tonight.

Anything that you present to us will work its way onto the record as part of the transcript.

There are other ways to communicate with us. If you are here just to listen and you want to take information back and then formulate your comments, we'll give you information about how to submit those comments in writing to the NRC. And any comment that you provide in written form during this comment period will carry exactly the

same weight as if you made a presentation tonight.

The ground rules for today's activity are relatively simple. During the question and answer period I will ask that you identify yourself simply by raising your hand. I will come over and you can use this microphone or, if you want, you can stand up at the podium and ask questions of the staff. First it will be on the process and then on the document itself before we go into the second part.

So identify yourself. I'll ask you for your name and your affiliation. What we want is to have a clean record of the transcript.

So I will ask that only one person speak at a time and that allows not only the clean transcript but also allows us give full attention to the person making the presentation and the respect that the individual is due.

During the second part of the meeting tonight I'll first ask the applicant's representative to make brief remarks if they choose to and then anyone that has

pre-registered will have the opportunity.

Then we'll go out to others if they hear something tonight that may stimulate a comment. There is no pressure on you to comment, but if you do have comments we certainly want to hear them. And if is that you just, again, want to collect information, just listen tonight, that's acceptable, but if you have interests or any comments later we would be happy to receive them.

Once again, today we're going to have a brief overview. We're going to talk about the entire review for license renewal. A little bit on the safety side and greater detail on the environmental side.

Staff will then give you a little more detailed discussion on the preliminary findings and conclusions that were drawn at this interim stage in our review. Then the staff will provide you with some insight on what's the balance of the schedule. And then how to provide your insights to us.

In terms of the speakers for tonight, we have four. I will describe them momentarily.

The first is Mr. Andrew Kugler. Andy is the Chief of the Environmental Section in the Office of Nuclear Reactor Regulation. under Andy's oversight that any environmental review is performed for power reactors or test reactors requiring any kind of licensing action. So that includes license renewal. That includes things like early site permits from a prospective applicant that wants to use of our regulatory structure for new plants in the future, power uprates, extended power uprates and any other licensing action. Andy's group that either develops the entire environmental review and produces a document or participates in a review to ensure consistency in the NRC process.

Andy and his staff also use National
Laboratories. National Lab experts come
and participate with us along the way. So
it's Andy's staff that orchestrates or
manages the entire environmental reviews for
these actions. We're going to talk a little
bit about how that review is completed.

Andy did his undergraduate work at Cooper Union in New York in mechanical engineering.

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He has a master's degree in technical management from Johns Hopkins University in Maryland. He has over twenty-five years experience working for the U.S. Navy. He worked at the Riverbend site during it's construction start up before he joined the Agency and has been an environmental project manager as well as a safety project manager over the years.

So Andy's understanding goes deep both on the safety side as well as the environmental side.

Thereafter, we'll have Ms. Jennifer Davis chat with us a little. She will begin to focus a little more on the environmental review process which is a subset of the entire license renewal review.

Jenny is providing some leadership on this project as we balance resources within the agency. She has taken on a little more responsibility for this project. She has a technical background in cultural resources.

She completed her bachelor's in historic preservation, classical civilization and archaeology from Mary Washington College. Has

had some years working both in the private sector and the academic sector before joining the Agency a couple of years ago.

Jenny is one of the key contact points for the Agency and certainly for our office in dealing with NRC fulfilling its responsibilities under the National Historic Preservation Act.

After that we'll have Ms. Crystal Quinly.

Crystal joins us from Lawrence Livermore

National Laboratories and heads up the team

members that come out of the National Labs.

We've got three labs participating in this project, both those from Lawrence Livermore National Lab as well as Los Alamos National Laboratories are operated by the University of California. We also have individuals from the Pacific Northwest National Laboratory, which is operated by the Battelle Memorial Institute.

Crystal is part of the, I want to get
this right, environmental evaluations group
at Livermore. She has a technical background
in environmental sciences with a focus on
land use. She got her undergraduate degree

at Cal State University in Hayward, and worked in the private sector before joining

Livermore which operates under the Department of Energy.

Finally, we'll have a short presentation by Mr. Jack Cushing. Jack is the Senior Environmental Project Manager by title and the Environmental Project Manager specifically for this project. Although he also has other duties that he's balancing, as well, including the Environmental Project Manager for the first-of-a-kind early site permit that's going on simultaneously with this project.

Jack completed his technical studies in marine engineering at the Massachusetts

Marine Academy. He was a licensed reactor operator, worked at a plant for some fifteen years before joining the Agency.

Over the last five years he's worked both as a safety project manager and environmental project manager for the NRC.

In addition to the presenters there are other NRC folks here tonight that will assist in responding to questions that you may have.

Or you can approach them after the meeting is over. They will be introduced during the course of our presentation as we go through the various steps of our review.

So with that as the background for the presenters here tonight, I'm going to turn it over to Mr. Kugler on behalf of the NRC. We certainly thank you for coming out and sharing your time with us tonight.

I know there's competition in terms of the debate nationally so it means something to us to see a crowd like this and we hope that we certainly provide the information that you need to go back and find that you have comments to share with us or if you have an opportunity to share with us tonight. We would be happy to hear from you. With that, Mr. Kugler?

MR. KUGLER: Thank you, Barry. I would like to thank you all for coming out this evening to join us in this meeting. I hope that the information that we provide to you will help you to understand the process that we're going through. Where we are in that process right now and the role that you can

play in helping us to ensure that our final environmental impact statement is accurate.

I would like to first provide some general context for the license renewal process.

The Atomic Energy Act gives the NRC the authority to issue operating licenses for nuclear power plants for a period of forty years. For Farley Units 1 and 2, those licenses will expire in 2017 and 2021, respectively.

Our regulations also make provisions for extending those licenses for an additional twenty years and so Southern Nuclear has applied for extensions to the licenses for the two Farley units.

As part of the NRC's review of the license renewal application, we performed an environmental review to look at the impacts of operating the plant for an additional twenty years on the environment. We held a meeting here last January to gather information early in the process. And as we mentioned at that time, we've come back here tonight to discuss the Draft Environmental

14 Impact Statement that we've prepared to give 1 you an opportunity to ask questions and to 2 provide comments on the draft. 3 Before I get into the discussion of 4 license renewal, I would like to take a 5 6 minute to talk about the NRC in terms of what we do and our mission. 7 As I mentioned, the Atomic Energy Act is 8 9 the legislation that authorizes the Agency to regulate the civilian use of nuclear 10 materials. 11 In exercising that authority the NRC's 12 13 mission is threefold. We ensure adequate protection of the public health and safety. 14 15 We protect the environment and we provide for 16 the common defense and security. 17 The NRC accomplishes its mission through a combination of regulatory programs and 18 19 processes, such as inspections, assessments 20 of licensee's performance, enforcement actions and evaluation of operating 21

Turning to the license renewal process, our review process is similar to the original

experience at nuclear power plants throughout

the country.

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licensing that occurred when the plant was licensed in that it has two parts; a safety review and an environmental review.

The safety review includes a safety evaluation, plant inspections and an independent review by the Advisory Committee on Reactor Safeguards, also known as ACRS.

There are two types of safety issues that we deal with; there are current safety issues which are dealt with today on an ongoing basis, and there are issues related to aging management which are dealt with in license renewal.

The NRC's regulatory oversight process deals with the current safety issues. In other words, if there's an issue that comes up today we don't wait for a license renewal application to deal with it.

Because the NRC has or is dealing with the issues such as security and emergency planning on an ongoing basis, we don't review them in license renewal.

Instead, the license renewal safety
review focuses on aging management issues and
the programs that the licensee has

implemented or will implement to maintain the equipment safely. And then the results are documented in the Safety Evaluation Report.

That report is then independently reviewed by the ACRS. The ACRS is a group of nationally recognized technical experts in nuclear safety that serve as a consulting body to the Commission. They review each license renewal application and and our staff's Safety Evaluation Report. They develop their own conclusions and recommendations and then provide those directly to the Commission.

The environmental review which Ms.

Jennifer Davis will be discussing in more

detail in a few minutes, evaluates the

environmental impacts of license renewal in a

number of areas; these include ecology,

hydrology, cultural resources and

socioeconomics, to name a few.

Now this slide gives you an idea of these two processes I've been mentioning. The safety review is the upper portion of the this diagram and the environmental review is the lower portion.

The safety review involves the NRC staff's

review and assessment of the safety information that's contained in the licensee's application. There's a team of about thirty NRC and contractor technical reviewers who are conducting the safety review.

We have the safety project manager here in evening. I would like to introduce her. She is Tilda Liu. Tilda? She's leading the safety review team.

The staff's safety review focuses on the effectiveness of aging management programs for the plants systems and structures that are within the scope of license renewal. The staff reviews the effectiveness of these programs to ensure the plant can be safely operated and maintained throughout the license renewal term.

The safety review process also involves audits and on-site inspections. These inspections are conducted by a team of inspectors from NRC headquarters and from our regional offices.

One of the representatives of our inspection program is here today and that is

our senior resident inspector at Farley, Charles Patterson. Charles. Thank you.

The results of the inspections are documented in individual inspection reports and these results, along with the results of the staff's safety review, are documented in the Safety Evaluation Report which is then passed on to the Advisory Committee on Reactor Safeguards to review.

The last of the on-site inspections is underway right now and there is an exit meeting scheduled for tomorrow morning at nine o'clock in the Houston County Commissioner's Chambers.

We are also in the process of preparing the Safety Evaluation Report at this time.

The second part of the review process which is the main focus of our meeting tonight is the environmental review which includes scoping activities which occurred in the early part of this year and the development of a draft supplement to the Generic Environmental Impact Statement for License Renewal of Nuclear Plants. We refer to this as the GEIS, Generic Environmental

Impact Statement.

The Draft Environmental Impact statement for Farley has been published for comment and we're here tonight to briefly discuss the results of that review and receive your comments. By March of next year we expect to issue the final version of the Environmental Impact Statement, which will address the comments that we receive here today and any comments we receive in writing during the comment period.

So as you can see from this slide, there are a number of things that need to be completed in order to make the final Agency decision on whether or not to renew the licenses for Farley. There needs to be a Safety Evaluation Report documenting the safety review, an Environmental Impact Statement documenting the environmental review, the inspection reports and the independent review by the Advisory Committee on Reactor Safeguards.

I would like to point out the splash marks on the screen which indicate places where there are opportunities for public

involvement. The first of these was scoping 1 2 which occurred early this year when we came out for the scoping meeting in January and 3 also people were allowed to provide written 4 comments on the scope of our review. 5 6 We also have the current opportunity to 7 comment on the Draft Environmental Impact Statement, as well as this public meeting. 8 9 There is the option of a hearing, however in this case, which is over here on the far 10 right, was another opportunity, but in this 11 case nobody requested a hearing. 12 13 And finally, when the Advisory Committee on Reactor Safeguards meets to review the 14 15 Safety Evaluation Report, that meeting will 16 be open to the public. 17 I would now like to turn things over to Ms. Jennifer Davis to discuss the 18 environmental review in more detail. 19 20 you. MS. DAVIS: Thank you. As Andy said, my 21 name is Jennifer Davis and I'm the back up 22 environmental project manager on the Farley 23 24 license renewal project.

Tonight, I would like to discuss in more

detail the environmental review process.

Now the reason we do an environmental review is because of the National Environmental Policy Act or NEPA as it is more commonly known.

NEPA requires a systematic approach in evaluating the effects of proposed major federal actions. Consideration is given to environmental impacts of the proposed action and mitigation for any impacts believed to be significant.

Alternatives to the proposed action, including the no action alternative, which means taking no action on the applicant's request, are also considered.

Our Environmental Impact Statement is a disclosure tool in which public participation is involved. The Commission has determined that an Environmental Impact Statement shall be prepared for all license renewals.

Now this slide is a little confusing,
but stated simply decision our decision standard
basically states are the environmental impacts of
the proposed action great enough that maintaining

the license renewal option for the Farley Plant, Units 1 and 2 considered unreasonable.

Now this is just an expansion of the slide that Andy had up earlier detailing the environmental review process. Where we stand right now, we're at the draft supplement stage where we're holding public meetings.

But to start from the beginning, the application was submitted to the NRC on September 15th of 2003. In December of that same year we published our notice of intent In the Federal Register to prepare an Environmental Impact Statement and conduct scoping.

Some people may ask what is scoping.

Scoping is a process by which we receive comments from interested members of the public that help us scope out the bounds of our environmental review for various disciplines that we consider.

Now we held scoping meetings back out here in January and we also conducted an environmental site audit that week, as well.

Many of you may have attended those meetings and provided us with comments.

Comments regarding this review are detailed in Appendix A of the Draft
Environmental Impact Statement. Now on any comments that were given at the public meeting itself are included in our scoping summary report.

During our review we determined that
we needed additional information for us to
prepare our Environmental Impact Statement.

In December of 2003 we sent a formal request
for additional information to the licensee.

We took the information that we received along
with the information from the scoping process and
performed an independent evaluation of all
issues that came up. This enabled us to
prepare our draft supplement to the GEIS
which was published in August of 2004.

Now as Andy was stating earlier, the GEIS is the Generic Environmental Impact Statement for the License Renewal of Nuclear Plants or GEIS. The GEIS evaluates issues common to all power plants across the county.

Tonight our meeting is to present our preliminary findings and collect comments from you. We'll go back to headquarters and

we'll address your comments, address any 1 changes needed and we will issue in March of 2 2005 our final supplement for Farley. 3 FACILITATOR ZALCMAN: Okay. We just had 4 a discussion of the general overview and the 5 overview of the process part of the 6 7 environmental review and it's probably a good time now if there are questions on this 8 9 discussion on the process to see if we can handle 10 them and see if we can get a response. So if you have any questions on at least 11 the information that's presented so far, I 12 think the staff is prepared to address those 13 Okay, without that, let me go next to 14 15 Crystal and let Crystal give us a brief 16 discussion of the content of the Supplemental 17 Environmental Impact Statement. And then we'll go to Jack Cushing and 18 19 he'll talk about the postulated accident part of 20 the review, and give and you wrap up at the back end of that. Crystal? 21 22 MS. QUINLY: Good evening. As Barry said, I work for the University of California 23 24 at Lawrence Livermore National Laboratory.

The NRC contracted with us to provide

expertise necessary to evaluate the impact of license renewal at the Farley plant.

The environmental review team consists of nine members from Lawrence Livermore National Laboratory, Los Alamos National Laboratory in New Mexico and Pacific Northwest Laboratory in Washington.

The expertise we provide for the plant relicensing and for alternatives are shown on this slide. Atmospheric science.

Socioeconomic and Environmental Justice.

Archaeology. Terrestrial Ecology. Aquatic Ecology. Land use. Radiation Protection.

Hydrology. Nuclear Safety and Regulatory

Compliance.

The Generic Environmental Impact

Statement for License Renewal, the GEIS,

identifies 92 issues that are provided for

license renewal. Sixty-nine of these issues

are considered generic or category one, which

means that the impacts are common to all

reactors -- common to all reactors with

certain features such as plants with cooling

towers.

For the other twenty-three issues

referred to as category two, NRC found the impacts were not the same at all sites and, therefore, a site specific analysis was needed.

Only certain issues addressed in the GEIS are applicable to Farley because of the design and location of the plant. For those generic issues that are applicable to Farley we assessed if there was any new information and significant related to the issue that might change the conclusion in the GEIS.

If there is no new information, then the conclusions of the GEIS are adopted. If new information is identified and determined to be significant then a site specific analysis would be performed.

For the site specific issues related to Farley a site specific analysis was performed.

Finally, during the scoping period the public was invited to provide information on potential new issues and the team during its review also looked to see if there were any new issues that needed evaluation.

For each environmental issue identified

an impact level is assigned. For a small impact the effect is not detectable or too small to destabilize or noticeably alter any important attribute of the resource.

For example, the operation of the Farley plant may cause the loss of adult and juvenile fish at the intake structure. If the loss of fish is so small that it cannot be detected in relation to the total population, then the impact would be small.

For a moderate impact the effect is sufficient to alter noticeably but not destabilize important attributes of the resource. For example, if the losses cause the population to decline and then stabilize at a lower level, the impact would be moderate.

And for an impact to be considered large, the effect must be clearly noticeable and sufficient to destabilize important attributes of the resource. The final example is if losses at the intake structure cause the fish population to decline to the point where it cannot be stabilized and continually declines, then that impact would

be large.

When the team evaluated the impact for continued operations at Farley, we considered information from a wide variety of sources.

We considered what the licensee had to say in their environmental report. We conducted a site audit during which we toured the site, interviewed plant personnel and reviewed documentation of plant operations.

We also talked to federal, state and local officials, as well as local service agencies.

Lastly, we considered all the comments received from the public during the scoping period. These comments are listed in Appendix A along with NRC's responses.

This body of information is the basis for the analysis and preliminary conclusions in this Farley supplement.

The central analyses in the Farley supplement are presented in chapters two, four, five and eight.

In chapter two we discuss the plant, its operation and the environment around the plant.

In chapter four we looked at the environmental impact of the routine operations during the twenty year license renewal term. The team looked at issues related to the cooling system, transmission lines, radiological, socioeconomics, ground water use and quality, endangered and threatened species and accidents.

Chapter five contains assessments of accidents.

At this point, I would look to make a distinction. Environmental impacts from a routine day-to-day operation of the Farley plant for another twenty years are considered separately from the impacts that could result from the potential accidents during the license renewal term.

I will discuss the impacts from routine operations and Mr. Cushing will discuss impacts from accidents in the next presentation.

Chapter eight describes the alternatives to the proposed license renewal and their environmental impacts. Each of these areas are discussed in detail in the Farley

supplement.

I'm going to give you the highlights but please feel free to ask me for more details.

One of the issues we looked at closely is the cooling system for the Farley plant.

This slide shows the cooling system process.

The issues the team looked at on a site specific basis looked at water use conflicts and microbiological organisms. We found that the potential impacts in these areas were small and additional mitigation is not warranted.

There are also a number of category one issues related to the cooling system. These include issues related to discharges of sanitary waste, minor chemical spills, metals and chlorine.

Now recall those category one issues, NRC has already determined that these impacts were small.

The team evaluated all the information we had available to see if there was any that was both new and significant for those issues. We did not find any and, therefore, adopted NRCs generic conclusions that the

impact of the cooling system is small.

Radiological impacts are a category one issue and NRC has made a generic determination that the impact of radiological release during nuclear plant operations during the twenty year license renewal period are small. But because these releases are a concern, I wanted to discuss them in some detail.

All nuclear plants release small quantities of radioactive materials within strict regulation. During our site visit we looked at the release and monitoring program documentation. We looked at how the gases and liquid effluents were released, as well as how the solid wastes were treated, packaged and shipped.

We looked at how the applicant determines and demonstrates that they are in compliance with the regulation for release of the radiological effluents. We also looked at data from on site and near site locations that the applicant monitors for airborne releases and direct radiation and other monitoring stations beyond the site boundaries,

including locations where water, milk, fish and food products were sampled.

We found that the maximum calculated doses for a member of the public are well within the annual limits. There is a near-unanimous consensus within the scientific community that these limits are protective of human health.

Since releases from the plant are not expected to increase on a year to year basis during the twenty year license renewal term and we also found no new and significant information related to this issue, we adopted the generic conclusion that the radiological impacts on human health and the environment is small.

There are seven aquatic species and eighteen terrestrial species listed as threatened or endangered or candidate species that occur in the range of the Farley site and the transmission lines.

A detailed biological assessment
analyzing the effects of continuing operation
and relicensing of Farley was prepared and is
included in Appendix E of the Farley

supplement. Based on this and additional independent analyses, the staff's preliminary determination is that the impact of operation of the Farley plant during the license renewal period on threatened or endangered species would be small.

The last issue I would like to discuss from chapter four is cumulative impacts.

These impacts may be minor when considered individually but could be significant when considered with other past, present or reasonably foreseeable actions, regardless of what agency or person undertakes the other actions.

The staff considered cumulative impacts resulting from operation of the cooling water system, operation of the transmission lines, releases of radiation and radiological material, sociological impacts, ground water use and quality impacts and threatened or endangered species.

These impacts were evaluated to the end of the twenty year license renewal term and I would like to note that the geographical boundary of the analysis was dependent upon

the resource. For instance, the area analyzed for transmission lines was different than the area analyzed for the cooling water system.

Our preliminary determination is that any cumulative impacts resulting from the operation of the Farley plant during the license renewal period would be small.

The team also looked at other
environmental impacts. All issues for
uranium fuel cycle and solid waste
management, as well as decommissioning are
considered category one. For these issues no
new and significant information was
identified.

In 2001, Farley generated about 13.7 million megawatts of electricity. The team also evaluated the potential environmental impacts associated with the Farley plant not continuing operation and replacing this generation with alternative power sources.

The team looked at the no action alternative, that is, the units are not relicensed, new generation from coal-fired, gas-fired, new nuclear; purchased power,

alternative technologies such as wind, solar and hydro power, and then a combination of alternatives.

For each alternative we looked at the same type of issues -- for example, water use, land use, ecology and socioeconomics -- that we looked at for the operation of Farley during the license renewal term.

For two alternatives, solar and wind, I would like to describe the scale of alternatives that we considered because the scale is important in understanding our conclusions. First solar.

Based on the average solar energy
available in Alabama and Georgia and the
current conversion efficiencies of solar
cells, these cells would produce about 146
kilowatts per square meter per year. As such
about 94 million square meters or about 36
square miles of cells would be required to
replace the generation from the Farley plant.

Regarding wind power, Alabama and Florida do not have sufficient wind resources to move the large scale wind turbines, but Georgia has good wind resources in the uppermost portion

of the state.

However even exploiting the full resources of all three states, the generation would replace less than four percent of the generation from Farley.

Due to the scale of the reasonable alternatives, the team's preliminary conclusion is that the environmental effects in at least some impact categories reach moderate or large significance.

So to reiterate: In 1996, the NRC reached generic conclusions for 69 relating to operating nuclear plants for another twenty years. For category one issues, the team looked to see if there was any information that was both new and significant and whether or not we could adopt the generic conclusions.

The remaining category two issues the team performed an analysis specific for the Farley site. During our review the team found no new issues that were not already known.

Of the category one issues that apply to Farley, we found no information that was both

new and significant, therefore, we have 1 2 preliminarily adopted the conclusions that the impact of these issues are small. 3 The team analyzed the remaining category 4 two issues in the supplement and we found 5 6 environmental effects resulting from these issues were also small. 7 Again, during our review the team found 8 no new issues. Last, we found that the 9 environmental effects of alternatives at 10 least in some impact categories reach 11 moderate or large significance. 12 13 Now I would like to turn it back over to Mr. Cushing. 14 Thank you, Crystal. 15 MR. CUSHING: My 16 name is Jack Cushing and I'm the 17 Environmental Project Manager from the Farley license renewal application and I'll be 18 19 discussing the environmental impacts of postulated accidents. 20 These impacts are described in chapter 21 five of the Generic Environmental Impact 22 Statement or the GEIS. 23 The GEIS evaluates two classes of 24 accidents; design basis accidents and severe 25

6:41P

accidents.

Design basis accidents are those accidents that both the licensee and the NRC staff evaluated during the initial plant licensing and on an ongoing basis to ensure that the plant can safely respond to a broad spectrum of postulated accidents without undo risk to the public.

Environmental impacts from design basis accidents are also evaluated during this initial licensing process and the ability of the plant to withstand the accidents must be demonstrated before the plant can be granted a license.

Most importantly, the licensee is required to maintain an acceptable design and performance capability throughout the life of the plant, including any extended plant operation, such as the license renewal period.

Since the licensee has to demonstrate and maintain this capability, the Commission has determined that the environmental impacts from design basis accidents for all plants are small.

Neither the licensee nor the NRC is aware of any new and significant information on the capability of the Farley plant to withstand design basis accidents. Therefore, the staff concludes that there are no impacts related to design basis accidents beyond those discussed in the Generic Environmental Impact Statement.

The second category of accidents
evaluated in the Generic Environmental Impact
Statement are severe accidents. Severe
accidents are by definition more severe than
design basis accidents because they could
lead to substantial core damage.

The Commission found in the GEIS the risk of severe accidents for all plants are small. Nevertheless, the Commission determined the alternatives to mitigate severe accidents must be considered for all plants that have not already done so.

We refer to these alternatives as severe accident mitigation alternatives or SAMAs.

The SAMA evaluation is a site specific evaluation.

The SAMA evaluation for Farley is

summarized in Section 5.2 of the supplement to 1 2 the GEIS and described in more detail in Appendix G. 3 The purpose of performing the SAMA 4 evaluation is to ensure that the plant 5 6 changes to prevent or mitigate severe accidents are identified and evaluated. 7 The SAMAs -- there are two types of 8 9 SAMAs that could prevent core damage and SAMAs that could improve containment 10 performance given that core damage has 11 occurred. 12 13 The staff looks at a broad range of We look at hardware modification, 14 SAMAs. 15 procedure changes, training programs, 16 improvements, as well as other changes. 17 Basically, a full spectrum of changes. The SAMA evaluation consists of a four 18 19 step process. The first step is to 20 characterize overall plant risk and the leading contributors to plant risk. 21 22 involves the extensive use of a plant 23 Specific probabilistic risk assessment study, which is also known as the PRA. 24 The PRA is a study that identifies 25

different combinations of system failures and human errors that would be required for an accident to progress to either core damage or containment failure. The second step in the evaluation is to identify potential improvements that could further reduce risks.

The information for the PRA is used to identify plant improvements that would have the greatest impact in reducing risk. The improvements identified in other NRC and industry studies are also considered.

The third step in the evaluation is to quantify the risk reduction potential and the implementation costs for each improvement.

The risk reduction and implementation costs for each SAMA is calculated using a bounding analysis.

The risk reduction is generally overestimated by assuming that the plant improvement is completely effective in eliminating accident sequences it is intended to address. The implementation costs are generally underestimated by neglecting certain cost factors, such as maintenance costs and surveillance costs associated with

the improvement.

The risk reduction and the cost estimates are used in the final step to determine whether implementation of any of the improvements can be justified.

In determining whether an improvement is justified, the NRC staff looked at three factors. The first is whether the improvement is cost beneficial. In other words, is the estimated benefit greater than the estimated implementation cost of the SAMA.

The second factor is whether improvement provides a significant reduction in total risk. For example, does it eliminate a sequence for a containment failure mode that contributes to a large fractional plant risk.

The third factor is whether the risk reduction is associated with aging effects during the periods of extended operation. In which case if it was, we would consider implementation part of the license renewal process.

The preliminary result of the Farley SAMA evaluation is summarized on this slide.

There were 124 candidate improvements that were identified for Farley based on the review of the plant specific probabilistic Risk assessment, relevant industry in NRC studies of severe accidents and SAMA analyses performed for other plants.

This was reduced to a set of 21 potential SAMAs based on a multi-step screening process. Factors considered during this screening included whether the SAMA was applicable to Farley due to design differences; had it already been addressed in the existing Farley design, procedures or training program.

A more detailed assessment of the design and cost was then performed for each of the 21 remaining SAMAs. This is described, as I said, in Appendix G of the supplement to the GEIS.

The cost benefit analysis shows three of the SAMAs are potentially cost beneficial when evaluated in accordance with NRC guidance in performing this regulatory analysis.

The cost beneficial SAMAs involved

increasing the charging pump lube oil capacity by adding a supplemental lube oil reservoir for each charging pump. Another was to install hardware and procedure modification to permit the use of the existing hydro test pump for the reactor pump seal injection.

The final was to help a procedure to permit local, manual operation of the auxiliary feedwater pump when control tower is lost.

Plant improvements to further

mitigate severe accidents are not required at

the Farley plant as part license

renewal because they do not relate to

managing the effects of aging during the

license renewal process.

However, Southern Nuclear Company stated that they planned to implement the auxiliary feedwater SAMA and are evaluating the other two SAMAs for implementation.

I would like to go into our overall conclusions now on the entire environmental review. We have found for the entire environmental review that the impacts of

license renewal are small in all impact areas.

This conclusion is preliminary in the case of threatened or endangered species pending conclusion of our consultation with the Fish and Wildlife Service.

We also concluded that alternative to the proposed action, including the no action alternative which is not renewing the license, have environmental effects in at least some impact categories that reach moderate or large significance.

Based on these results, our preliminary recommendation is that the adverse environmental impacts of license renewal for Farley Units 1 and 2 are not so great that preserving the option of license renewal for energy planning decision makers would be unreasonable.

I would like to go over a few environmental review milestones with you. A quick recap of current status.

We issued the Draft Environmental Impact Statement for Farley Units 1 and 2 license renewal on August 6th. We are currently in the middle of a public comment period that is scheduled to end on November 5th.

We expect to address the public comments, including any necessary revisions to the Draft Environmental Impact Statement, and then we will issue a final environmental impact statement on March of 2005.

Now this slide is to provide information to you on how to access the Environmental Impact Statement. And you can contact me directly at the phone number provided above if you have any questions either after the meeting or talk to me directly after the meeting.

Now the documents are located in the
Houston Love Memorial Library and also in the
Lucy Maddox Memorial Library. If you have
access to the internet you can view the Draft
Environmental Impact Statement on NRC's
website at www.nrc.gov. And if you have any
problems finding it, feel free to give me a
call and I will help you find it.

Now in this meeting we're having it transcribed so we're capturing any comments made tonight. Now outside of this meeting if

you happen to think of something after the meeting you can submit comments in three ways. In writing at the address above. In person if you happen to be in Rockville, Maryland. And an easier way is by e-mail at the FarleyEIS@nrc.gov.

All the comments will be collected and considered in developing a Final Environmental Impact Statement.

Now I would like to thank everyone for taking the time to come out here tonight during a presidential debate. And as part of our public meeting process we have a feedback form. You probably received one as you came in and if you could take the time either now and leave it with us or you can -- it has prepaid postage and you can fill it out and drop it in the mail. We would appreciate that. Thank you again for your time.

FACILITATOR ZALCMAN: Thanks. This now completes the staff's formal presentations on both the process and the document that has been prepared. It will be the last opportunity to ask questions specifically of the staff on the materials presented as part

of this formal portion of the meeting. 1 2 if you do have those questions we would be happy to answer them now. 3 And let me just indicate that after the 4 meeting is over, after the formal part of the 5 6 meeting is over, the staff will still remain 7 if you want more informal interactions with the staff, not just the environmental team 8 9 but also the safety folks and the resident will be here to respond to you directly. 10 With that, let me enter the formal 11 portion of the comment collection process. 12 13 The first individual to speak tonight Michael Stinson of the applicant and will go on and 14 15 see how far we need to run tonight. 16 Okay. Mr. Stinson. 17 MR. STINSON: Good evening. My name is I'm the vice-president of the 18 Mike Stinson. 19 Farley plant and we appreciate the opportunity to speak with you tonight. 20 I'm going to start off by thanking the 21 NRC for what I believe to be a very complete 22 The agency has put much time and 23 effort into conducting this. I believe it to 24

be thorough and comprehensive.

25

6:55P

Furthermore, the conclusions the

Commission reached are consistent with the

Plant Farley environmental report conclusions
we reached for license renewal.

We wouldn't be going through this process in pursuit of license renewal if we didn't feel like it was the right thing to do. And I wouldn't be promoting it personally if I didn't feel like it was the right thing to do. We've been working on license renewal process since 2001. We've been involved in this process for some time and there's a tremendous amount of work that goes into not only the environmental review but the other aspects of the license renewal process which we're not seeing here today.

I do believe the report summary of which you heard today demonstrates the same conclusions we reached. The impact of the renewal is small and certainly acceptable for the renewal period.

People that operate and maintain Plant
Farley reside in the local area. This area
is home to them and their families so they
try to be good citizens and environmental

stewards.

We are committed at the Farley Nuclear

Plant to being a good neighbor while we carry

out our mission of carrying out nuclear power

in this area of the country.

We think we make a significant contribution to the local and state economny as well as to the quality of life in this area by supplying electrical power.

The availability of our product effects homes, schools, hospitals and businesses. It touches many people. Therefore, we think we have a mission that promotes improvement in the quality of life.

Also, I want to thank our neighbors who have continued to support us. We appreciate the confidence you have placed in us and we will work hard to continue to earn your trust.

We certainly do have an impact on the local economy, on the environment and the local area as far as civic organizations, charitable groups and community involvement are concerned. We believe our employees participate in many efforts that help make

the local community better.

In addition to our being good environmental stewards and significant contributors to the community, I also believe that Plant Farley provides safe, secure and reliable electrical power. It contributes to an energy plan made up of diverse sources, is viable and valuable contributor to energy security.

License renewal is right for Plant Farley and it's right for the local community. I appreciate the reviews NRC has provided. I believe as time goes on we will continue to demonstrate that we're good environmental stewards of our facility and the surrounding environment. Thank you.

FACILITATOR ZALCMAN: Thank you, Mr.

Stinson. Next up, Steve Mashburn indicated a request to have some time. Identify your affiliation, as well.

MR. MASHBURN: My name is Steve Mashburn.

I appreciate the opportunity to speak to you this evening and express my support of the Farley Nuclear Plant relicensing project. I am a longstanding member of the academic community and have taught in this area in

excess of twenty-six years in secondary and post secondary education.

My area is not the nuclear science arena but rather biological sciences, and I am currently an adjunct professor of biology at Troy University. I'm also a long-standing member of this community and quite familiar with the impact that Plant Farley has had and continues to have on the Wiregrass and the surrounding area.

I would like to make a few comments that

I feel are of great importance regarding the

Farley license renewal issue. Some of these

comments are going to be dealing with

economics and education because of my

familiarity with the academic arena but I

feel it has pertinence to environmental

science and the environmental impact because

environmental education plays a role in how

we maintain and preserve our environment.

Southern Nuclear and Plant Farley have been exceedingly strong supporters of education in the tri-state area for many, many years. The economic impact that Farley has had upon the educational institutions in

this area since its inception is immeasurable. There is absolutely no possible way to measure the positive impact that Farley has had upon the educational institutions throughout the southeast.

While the large majority of the support is local, institutions throughout the State of Alabama and even neighboring states have and continue to have a benefit from the generous support of Plant Farley. The plant generates some eight million dollars of tax revenue each year and a large amount of that money goes to support our local public school systems.

Public education in Alabama has and continues to be underfunded and consequently many schools throughout the state have been forced to make substantial budget cuts, including discontinuation of programs and study and employee layoffs.

Fortunately for the schools in Houston

County the tax revenue from Farley has

provided a means of continuing strong

educational programs for our children.

Should something happen to halt that large

tax revenue from Farley, it will most certainly deal a devastating blow to the funding for local educational systems.

Being an educator, I personally shutter to think what might happen to the public school system in Houston County should this occur.

Plant Farley also impacts the educational community in many other ways. Farley works in elementary and secondary schools directly with teachers and students. The Farley Visitor's center and its employees provide educational programs in general science, ecology and environmental science to hundreds of school children throughout the state, not just in this region but throughout the state and some neighbors states.

A good example of this is Farley's longstanding bluebird nesting box program for elementary school children. The visitor's Center staff also encourages and engages children in elementary, middle and high school in hands-on and inquiry based science activities.

One exceedingly important area that

Farley and Southern Nuclear Company has pioneered is that of teacher training, and I want to say a personal word of thanks to Farley and Southern Company for this. I am very proud of what they have accomplished in this area. They have an established themselves as leaders in training teachers in the area of nuclear science education by planning, hosting, staffing and financing nuclear science education workshops for high school teachers throughout the State of Alabama.

In addition, Southern Nuclear with Plant

Farley employees carrying the torch to pave the way for the Alabama State Board of Education to strengthen the state mandated course of study in the area of nuclear science for students across our entire state.

This work has been accomplished within about the last four years and it is an undertaking that requires planning, money and many, many man hours of work from Farley and Southern Nuclear employees at many, many levels, including some of the administrative levels and corporate levels.

Due to their efforts the science curriculum in our state has been strengthened and will now provide a basis for high school graduates to be scientifically literate citizens.

Several years ago Farley instituted a teacher and residence program that has been a tremendous learning tool for outstanding science educators in our area. This program provides teachers with actual hands-on experience in many areas of science, such as chemistry, nuclear physics, engineering, ecology and environmental science.

The teacher in residence program provides opportunities for these teachers to take part in real world industrial activities where science is applied. They can then take that experience back into the schools and make those experiences real for children and their classrooms.

Southern Nuclear also provides many excellent resources such as lessen plans and science equipment to our local educators, not only elementary but secondary and even post secondary. A few examples are websites with

teaching ideas and lesson plans for educators; Alabama water watch testing kits and training on the use of these kits; Geiger counters and manuals designed to use with the Geiger counters for classroom activity.

Southern Nuclear and Farley have also been extremely involved at the post secondary level. They were instrumental in the establishment of a collaboration between Troy University and Alabama (Roll Tide) through which area students can obtain a four year engineering degree right here in Dothan, Alabama.

Farley has provided many, many meaningful experiences for students in science classes at Troy University. I know because many of my students at Troy here in Dothan has benefited from these experiences.

Farley has had some very positive influences upon students as they choose their life's vocation. I have had many students who have pursued degrees in chemistry, physics, engineering and environmental science in college because of the positive influence of Farley and its employees.

I could say a lot more about Farley and its impact upon education but there are time limitations and I want to be certain to just mention a couple of key things before I close.

A major area in which Farley has a great deal of impact in our local community is our environment, particularly our local wildlife. Plant Farley is classified as a certified wildlife habitat. They implement strict land management practices and provide a safe, healthy habitat for our local flora and fauna. They set up nesting boxes for many species of birds. They practice timber management programs designed to enhance indigenous plants and animal species.

They are extremely diligent with environmental monitoring programs. They monitor air and water quality in the entire tri-state area, not just plant property. I believe it extends eighteen miles or so around the plant.

They utilize wildlife biologists and they encourage healthy environmental practices throughout the region. Consequently, local

flora and fauna actually benefit from the 1 2 presence of Farley Nuclear Plant in our area. 3 Perhaps the greatest single factor that supports the relicensing effort for Plant 4 Farley is that they provide a safe, reliable 5 6 means of generating electricity for the southeastern Unites States. 7 Farley produces clean electricity. That 8 9 is to say, Farley produces a steady, reliable supply of power without harming the world in 10 which we live. When produced properly, 11 nuclear energy production is one of the most 12 13 environmental friendly methods used today. And friends, you can rest assured that at 14 15 the Joseph M. Farley Plant, they do it 16 right. It is an undeniable fact that fossil fuel 17 based plants produce thousands of tons of 18 19 harmful emissions each and every year. 20 example, coal-fired plants release particulates that emit both alpha and beta 21 22 radiation into our atmosphere. Nuclear power plants such as Plant Farley do not. 23

Nuclear power plants also do not emit carbon dioxide. They do not emit sulfur

24

compounds. They do not emit nitrogen oxides. Therefore, they do not influence the greenhouse effect and contribute to global warming like many petroleum based or fossil fuel based plants do.

In closing, I would like to state that in my opinion there are few, if any, reasons to delay or delay this relicensing request and every reason to grant it. I can't list all of those reasons but I want to take about thirty more seconds just to re-iterate one or two things.

First of all, Farley produces a safe, reliable means of general electricity. One that is not harming our environment and makes us less dependent upon foreign petroleum and waning coal resources.

Secondly, Farley has an exemplary safety record. It is as good or better than any in the United States. Farley is a world class nuclear facility. You won't find one any safer or any more efficient anywhere.

And last, Plant Farley has had and continues to have a major economic impact upon our local community our state and the

entire Southeastern United States.

Thank you very much for allowing me to express my views this evening. I wholeheartedly support the relicensing of the Joseph M. Farley Nuclear Plant and I strongly urge the Nuclear Regulatory Commission to do the same.

FACILITATOR ZALCMAN: Thank you, Mr.

Mashburn. Okay. We have addressed the time request for anybody that had preregistered.

Now is the opportunity if you would like to make comments we would be happy to receive them. We still have the record open.

Without any additional requests, let me hand it back to Mr. Kugler, the environmental section chief again. We will be here after the meeting if you have questions of the staff of the environmental review team or the safety folks will be here to react and interact with you informally. Mr. Kugler?

MR. KUGLER: I would just like to thank everyone again for coming out this evening.

We consider your participation in this process to be very important. If you do have comments on the Draft Environmental Impact

Statement that you would like to provide later, we're accepting those comments through November 5th and Jack Cushing is our principle point of contact, as mentioned earlier.

I would also like to reiterate as he mentioned we have a meeting feedback form that was included in the package you received this evening. We would appreciate any comments that you have concerning the way we ran the meeting, how helpful the meeting was to you or not helpful, what we can do differently.

If you can provide those comments we would appreciate it. We would like to improve how we do things. You can either fill it out this evening and drop it off or fill it out later and mail it in. It is pre-postage paid.

Finally, we will be staying after the meeting if you have any questions or comments, if you would like to talk to any one of the staff we'll be here. And again, we appreciate you coming out. Thank you.

FACILITATOR ZALCMAN: Okay. With that,

		63
1	we'll close the record. Again, thank you	
2	very much for spending the time with us	
3	tonight, and drive home safely.	
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9	(Whereupon the meeting was concluded)	
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